The First Nations Tax Commission, pursuant to the *First Nations*Fiscal Management Act, hereby approves the following law made by the Penticton Indian Band in the Province of British Columbia,

Penticton Indian Band Development Cost Charges Law, 2018

Dated at Ottawa, Ontario this 28th day of March 2018.

On behalf of the First Nations Tax Commission

C.T. (Manny) Jules – Chief Commissioner First Nations Tax Commission





PENTICTON INDIAN BAND DEVELOPMENT COST CHARGES LAW, 2018

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SCHEDULES

- I Calculation of Development Cost Charges
- II Complaint to Administrator Respecting Development Cost Charges

WHEREAS:

- A. Pursuant to section 5 of the *First Nations Fiscal Management Act*, the council of a first nation may make laws respecting taxation for local purposes of reserve lands, interests in reserve lands or rights to occupy, possess or use reserve lands, including the imposition of development cost charges in respect of reserve lands;
- B. The Council of the Penticton Indian Band deems it to be in the best interests of the Band to make a law for the imposition of development cost charges to assist the Band to pay the capital costs of providing, constructing, altering, or expanding sewage, water, and transportation facilities, in order to serve, directly or indirectly, the development in respect of which such charges are imposed;
- C. The Council has considered, in the Penticton Indian Band's Long Term Capital Plan dated February 2, 2018 the charges imposed by this Law as related to future land use patterns and development, the phasing of works and services, and has determined that the development cost charges imposed by this Law are related to capital costs attributable to projects included in that Long-term Capital Plan; and
- D. The Council has given notice of this Law and has considered any representations received by the Council, in accordance with the requirements of the *First Nations Fiscal Management Act*;

NOW THEREFORE the Council of the Penticton Indian Band duly enacts as follows:

PART I CITATION

Citation

1. This Law may be cited as the Penticton Indian Band Development Cost Charges Law, 2018.

PART II

DEFINITIONS AND REFERENCES

Definitions and References

- **2.**(1) In this Law:
- "Act" means the *First Nations Fiscal Management Act*, S.C. 2005, c. 9, and the regulations enacted under that Act;
- "administrator" means a person appointed by Council under subsection 3(1) to administer this Law;
- "assist factor" means that percentage of the capital costs of each development cost charge class that will be paid by the Band;
- "Band" means the Penticton Indian Band, being a band named in the schedule to the Act;
- "building" means any structure used or intended for supporting or sheltering any use or occupancy and includes a manufactured home;
- "building permit" means a permit issued by the Band authorizing the construction, alteration or extension of a building or structure;
- "capital costs" includes planning, engineering and legal costs directly related to the work for which a capital cost may be incurred, and interest costs incurred by the Band that are directly related to the work;
- "commercial development" means a development used or intended to be used for the carrying on of any business, including the provision or sale of goods, accommodation, entertainment, meals or services, but excludes an industrial or residential development;
- "Council" has the meaning given to that term in the Act;
- "developer" means a person undertaking a development on the reserve;
- "development" means the subdivision of a parcel or the construction, alteration or extension of a building or structure on the reserve;
- "development cost charge" means an amount levied under subsection 5(1);
- "development cost charge class" means a class of works, for which development cost charges are levied under this Law;
- "Development Servicing Requirements" means laws, regulations, policies or other lawful requirements or applicable standards for the provision of sewer, water and transportation facilities, in respect of a development, established or applied by the Band in respect of development on the reserve;
- "dwelling unit" means one (1) or more habitable rooms having collectively its or their own entrance from the exterior, used or intended to be used for the residential accommodation of not more than one (1) person or family, having provision for living, sleeping and sanitary facilities and containing or providing for not more than one (1) cooking facility;
- "expenditure law" means an expenditure law enacted by Council under paragraph 5(1)(b) of the Act;
- "Financial Management Board" means the First Nations Financial Management Board;
- "gross floor area" means the combined area of all floors within a building, including any basement or cellar, measured to the inside surface of the exterior walls of the building;

- "gross site area" means the total area of land that is proposed for development in a building permit application, including access, parking, loading and landscape areas;
- "improvement" means any building, fixture, structure or similar thing constructed, placed or affixed on, in or to land, or water over land, or on, in or to another improvement and includes a manufactured home;
- "industrial development" means a development used or intended to be used for manufacturing, production, assembly, testing, warehousing, distribution or storage of products or materials;
- "interest in land" or "property" means land or improvements, or both, in the reserve and, without limitation, includes any interest in land or improvements, any occupation, possession or use of land or improvements, and any right to occupy, possess or use land or improvements;
- "manufactured home" means a structure, whether or not ordinarily equipped with wheels, that is designed, constructed or manufactured to
 - (a) be moved from one place to another by being towed or carried, and
 - (b) provide
 - (i) a dwelling house or premises,
 - (ii) a business office or premises,
 - (iii) accommodation for any other purpose,
 - (iv) shelter for machinery or other equipment, or
 - (v) storage, workshop, repair, construction or manufacturing facilities;
- "parcel" means a parcel, block or other defined area of property on the reserve;
- "parcel area" means the total area of land;
- "person" includes a partnership, syndicate, association, corporation and the personal or other legal representatives of a person;
- "reserve" means Penticton I.R. 1, set apart for the use and benefit of the Band within the meaning of the *Indian Act*;
- "residential (multi-family) development" means a development for residential purposes that does not include single-family residential, or two-family residential development;
- "resolution" means a motion passed and approved by a majority of Council present at a duly convened meeting;
- "secondary suite" means an additional dwelling unit that is contained within a single-family residential building;
- "single-family residential" means a detached building consisting of only one (1) dwelling unit, and may also include a secondary suite;
- "structure" means a construction of any kind whether fixed to, supported by or sunk into land or water;
- "two-family residential" means a detached building consisting of two (2) dwelling units.
- "Zone A" means that part of the map in Schedule I shown outlined in bold;
- "Zone B" means that part of the map in Schedule I shown in hatch.
- (2) In this Law, references to a Part (e.g. Part I), section (e.g. section 1), subsection (e.g. subsection 2(1)), paragraph (e.g. paragraph 3(5)(a)) or Schedule (e.g. Schedule I) is a reference to the specified Part, section, subsection, paragraph or Schedule of this Law, except where otherwise stated.

PART III ADMINISTRATION

Administration

- **3.**(1) Council must, by resolution, appoint an administrator to administer and enforce this Law on the terms and conditions set out in the resolution.
- (2) The administrator must administer and enforce this Law and undertake such further duties as specified by Council.
- (3) The administrator must maintain a separate development cost charge reserve fund for each development cost charge class under this Law.
 - (4) The administrator must maintain records for all development cost charges imposed and collected.
- (5) The administrator must report annually to Council on the administration of this Law, which report must include, for each development cost charge class,
 - (a) the amount of development cost charges received;
 - (b) the expenditures from the development cost charge reserve fund;
 - (c) the balance in the development cost charge reserve fund account at the start and at the end of each calendar year;
 - (d) any exemptions, credits, rebates or refunds of development cost charges;
 - (e) a summary of the works completed and the works to be undertaken within each development cost charge class.
- (6) The administrator must make available to the public, upon request, the considerations, information and calculations used to determine the development cost charges imposed under this Law, except that information respecting the contemplated acquisition costs and locations of specific properties need not be provided.

PART IV

IMPOSITION, CALCULATION AND PAYMENT OF DEVELOPMENT COST CHARGES Imposition of Development Cost Charges

- 4. Development cost charges are hereby imposed on, and must be paid by, every person who obtains
- (a) a building permit;
- (b) a development approval authorizing a development on a parcel, where Council requires payment of the development cost charges at that time in accordance with subsection 6(2); or
- (c) subdivision approval, where Council requires payment of the development cost charges at that time in accordance with subsection 6(2).

Calculation of Development Cost Charges

- 5.(1) Where a person, in compliance with the Development Servicing Requirements, applies for
- (a) a building permit,
- (b) an approval authorizing the development of a parcel, or
- (c) subdivision approval in respect of a parcel,

in Zone A or Zone B, the administrator must calculate the amount of development cost charges payable in

relation to the application in accordance with this section and using the applicable charges and formula set out for Zone A or for Zone B, as applicable, as set out in Schedule I.

- (2) Where a type of development is not identified in Schedule I, the amount of development cost charges to be paid to the Band must be equal to the development cost charges that would have been payable for the most comparable type of development, as determined by the administrator.
- (3) Where a development contains two (2) or more uses, the development cost charges must be calculated separately for each use within the development, and the total amount payable must be the sum of the development cost charges levied for all uses in the development.
- (4) Where a building permit relates only to the expansion or alteration of an existing development, the development cost charges must be levied only on that portion of the development that expands the existing development.
- (5) Where required by the administrator, the developer must provide to the administrator the calculation of the development cost charges payable under this Law, as determined and certified by a professional engineer who is registered and licensed under applicable provincial legislation.

Payment of Development Cost Charges

- **6.**(1) Except as provided in this section, development cost charges levied under this Law must be paid in full to the Band at the time of, and as a condition of, the issuance of a building permit.
- (2) Council may, in its sole discretion, require a developer to pay development cost charges in full at the time of, and as a condition of, subdivision approval or at the time of, and as a condition of, the approval of a development.
- (3) In the case of a phased development, development cost charges paid at the time of subdivision approval or development approval are payable only in respect of the phase respecting which a subdivision approval or development approval is given.

Application of Development Cost Charges

- 7.(1) Despite section 4, no development cost charges are required to be paid where
- (a) the development does not impose any new capital cost burdens on the Band; or
- (b) development cost charges have previously been paid for the same development unless, as a result of a further development, new capital cost burdens will be imposed on the Band.
- (2) For the purposes of subsection (1), a development imposes new capital cost burdens where it creates any new or additional demand on, or usage of, an existing or planned service or facility that is in a development cost charge class.

Exemptions from Development Cost Charges

8. Despite section 4, no development cost charges are required to be paid where a building permit authorizes the construction, alteration or extension of a building that will be owned and occupied by a member of the Band, provided that in such cases the Band must pay, using moneys that are not local revenues, into the appropriate development cost charge reserve funds an amount equivalent to the development cost charges that would have been payable had the exemption not applied.

Developer Contributions under Written Agreement

9.(1) If a developer has, pursuant to a written agreement with the Band, provided or paid the cost of providing a specific service outside the boundaries of the parcel being subdivided or built upon that is included in the calculations used to determine the amount of development cost charges, the cost of the

service must be deducted from the development cost charges otherwise owing for that development cost charge class.

- (2) Where a service is included in the calculations used to determine the amount of a development cost charge and a developer has, pursuant to a written agreement with the Band,
 - (a) provided that service outside the boundaries of the parcel being subdivided or built upon, and
 - (b) provided the service to a standard that exceeds the standard required by the Band,

the Band must offer a rebate of development cost charges for the incremental portion of costs beyond the standard required by the Band for that development cost charge class.

PART V

USE OF DEVELOPMENT COST CHARGES

Management and Use of Development Cost Charges

- 10.(1) The Band must establish by expenditure law a separate development cost charge reserve fund for each development cost charge class.
- (2) All development cost charges paid to the Band under this Law must be deposited in the appropriate development cost charge reserve fund established for each development cost charge class.
 - (3) Money in development cost charge reserve funds, together with interest on it, must be used only
 - (a)to pay the capital costs of providing, constructing, altering, improving, replacing or expanding sewer, water, and transportation facilities that relate directly or indirectly to the development in respect of which the development cost charge was collected;
 - (b) to pay the principal of and interest on a debt incurred by a Band as a result of an expenditure under paragraphs (a);
 - (c) to pay a person subject to a development cost charge for some or all of the capital costs the person incurred in completing a project described in paragraph (a) if
 - (i) the project was completed under a written agreement between the person and the Band, and
 - (ii) the project is included in the calculations used to determine the amount of that development cost charge.
 - (4) All payments made under subsection (3) must be authorized by an expenditure law.
- (5) Moneys in a development cost charge reserve fund that are not immediately required may be invested or reinvested by the administrator only in one or more of the following:
 - (a) securities of Canada or of a province;
 - (b) securities guaranteed for principal and interest by Canada or by a province;
 - (c) securities of a municipal finance authority or the First Nations Finance Authority;
 - (d) investments guaranteed by a bank, trust company or credit union; or
 - (e) deposits in a bank or trust company in Canada or non-equity or membership shares in a credit union.

Transfer of Development Cost Charges

11. Council may, in an expenditure law, transfer moneys in a development cost charge reserve fund to another development cost charge reserve fund, where the amount to the credit of a reserve fund is greater than required for the purpose for which the reserve fund was established.

Borrowing from a Development Cost Charge Reserve Fund

- 12.(1) If money in a development cost charge reserve fund is not currently required for its purpose, and the Band has another reserve fund established for a capital purpose, the Band may borrow money in the development cost charge reserve fund to use for the purpose of the second reserve fund.
- (2) In the event the Financial Management Board assumes third-party management of the Band's local revenue account in accordance with the Act, the Financial Management Board may, acting in the place of the Council, borrow moneys from a development cost charge reserve fund where it determines that such borrowing is necessary to meet the financial obligations of the Band.
 - (3) Borrowing from a reserve fund under this section must be authorized by an expenditure law.
- (4) If money from one reserve fund is used under subsection (1) for the purposes of another reserve fund, the Band must repay to the first reserve fund, no later than the time when the money is needed for the purposes of that reserve fund,
 - (a) the amount used; and
 - (b) an amount equivalent to the interest that would have been earned on the amount had it remained in the first reserve fund.
- (5) Interest paid under paragraph (4)(b) must be at a rate that is at or above the prime lending rate set from time to time by the principal banker to the Band.

PART VI

REFUNDS OF DEVELOPMENT COST CHARGES

Refund of Development Cost Charges

- 13.(1) A developer may apply to the administrator for a refund of development cost charges previously paid by the developer in whole or in part when the subdivision or development is not proceeding or the building permit is cancelled, provided that an application for a refund is made within six (6) months of the developer's abandonment of the subdivision or development, or building permit cancellation, as the case may be, and a new or replacement subdivision or development application, or building permit application, has not been received or approved in respect of the parcel.
- (2) Upon application under subsection (1), the administrator must determine whether a development cost charge should be refunded and, if so, refund the development cost charge.

PART VII

COMPLAINTS TO ADMINISTRATOR

Complaints to Administrator

- **14.**(1) A developer may, within seven (7) days of receiving from the administrator the calculation of development cost charges under subsection 6(1), make a complaint to the administrator in writing.
 - (2) A complaint may only be made respecting one or more of the following:
 - (a) there is an error or omission respecting the calculation of the development cost charges; and
 - (b) an exemption has been improperly applied.
- (3) A complaint must be made in the form set out in Schedule II and delivered to the administrator and must include any reasons in support of the complaint.

- (4) Within twenty-one (21) days after receipt of a complaint, the administrator must review the matter and attempt to resolve the complaint.
- (5) If the administrator concludes that the development cost charges were improperly calculated or levied and the developer is owed a refund, the administrator must correct the error and refund to the developer the excess development cost charges paid.
- (6) If the administrator concludes that the development cost charges were improperly calculated or levied and that further amounts are owed by the developer, the developer must pay the balance of the development cost charges owing within ten (10) days of notice from the administrator.
- (7) The administrator must provide a report to Council in respect of each complaint received under this section, which report must include the nature of the complaint and the resolution of the complaint, if any.
- (8) Where a developer makes a complaint under this Law, the developer must pay when due the full amount of the development cost charges assessed and such payment will not prejudice the developer's rights in respect of the complaint.

PART VIII GENERAL PROVISIONS

Validity

- 15. Nothing under this Law must be rendered void or invalid, nor must the liability of any person to pay a development cost charge under this Law be affected by
 - (a) an error or omission in a valuation or a determination made by the administrator; or
 - (b) a failure of the Band or the administrator to do something within the required time.

Notices

- 16.(1) Where in this Law a notice is required to be given and where the method of giving the notice is not otherwise specified, it must be given
 - (a) by mail to the recipient's ordinary mailing address;
 - (b) where the recipient's address is unknown, by posting a copy of the notice in a conspicuous place on the recipient's property; or
 - (c) by personal delivery or courier to the recipient or to the recipient's ordinary mailing address.
 - (2) Except where otherwise provided in this Law,
 - (a) a notice given by mail is deemed received on the fifth day after it is posted;
 - (b) a notice posted on property is deemed received on the second day after it is posted; and
 - (c) a notice given by personal delivery is deemed received upon delivery.

Interpretation

- 17.(1) The provisions of this Law are severable, and where any provision of this Law is for any reason held to be invalid by a decision of a court of competent jurisdiction, the invalid portion must be severed from the remainder of this Law and the decision that it is invalid must not affect the validity of the remaining portions of this Law.
- (2) Where a provision in this Law is expressed in the present tense, the provision applies to the circumstances as they arise.

- (3) Words in this Law that are in the singular include the plural, and words in the plural include the singular.
- (4) This Law must be construed as being remedial and must be given such fair, large and liberal construction and interpretation as best ensures the attainment of its objectives.
- (5) Reference in this Law to an enactment is a reference to the enactment as it exists from time to time and includes any regulations made under the enactment.
- (6) Headings form no part of the enactment and must be construed as being inserted for convenience of reference only.

Force and Effect

18. This Law comes into force and effect on the day after it is approved by the First Nations Tax Commission.

THIS LAW IS HEREBY DULY ENACTED by Council on the 26th day of March, 2018, at the Penticton Indian Band, in the Province of British Columbia.

A quorum of Council consists of five (5) members of Council.

| Chie | Chad Eneas |
|-----------------------------|-------------------------|
| Elist Tonasket. | |
| Councillor Elliott Tonasket | Councillor Clint George |
| Adam | |
| Councillor Suzanne Johnson | Councillor Ernest Jack |
| Councillor Fred Kruger | Councillor Joan Phillip |
| the Ale | Ones |
| Councillor Kyle Alec | Councillor Inez Pierre |

SCHEDULE I

CALCULATION OF DEVELOPMENT COST CHARGES

PART 1 - CHARGES APPLICABLE FOR ZONE "A" SHOWN ON MAP FOLLOWING

Development cost charges for TRANSPORTATION FACILITIES

1. Development cost charges are payable for transportation facilities as follows:

| Type of development | Development cost charge |
|----------------------------|----------------------------------------------------|
| Single-family residential | \$ 549 per dwelling unit |
| Two-family residential | \$ 549 per dwelling unit |
| Residential (multi-family) | \$ 355 per dwelling unit |
| Commercial Development | \$ 7.53 per metre ² of gross floor area |
| Industrial Development | \$ 7.53 per metre ² of gross site area |

2. The assist factor for transportation facilities is zero percent (0%).

PART 2 - CHARGES APPLICABLE FOR ZONE "B" SHOWN ON MAP FOLLOWING

Development cost charges for TRANSPORTATION FACILITIES

1. Development cost charges are payable for transportation facilities as follows:

Type of development Development cost charge
Single-family residential \$ 549 per dwelling unit
Two-family residential \$ 549 per dwelling unit
Residential (multi-family) \$ 355 per dwelling unit

Commercial Development \$ 7.53 per metre2 of gross floor area Industrial Development \$ 7.53 per metre2 of gross site area

2. The assist factor for transportation facilities is zero percent (0%)

Development cost charges for WATER FACILITIES

1. Development cost charges are payable for water facilities as follows:

Type of developmentDevelopment cost chargeSingle-family residential\$ 1,740 per dwelling unitTwo-family residential\$ 1,740 per dwelling unitResidential (multi-family)\$ 1,438 per dwelling unit

Commercial Development \$ 6.81 per metre² of gross floor area Industrial Development \$ 6.81 per metre² of gross site area

2. The assist factor for water facilities is zero percent (0%).

Development cost charges for SEWER FACILITIES

1. Development cost charges are payable for sewer facilities as follows:

Type of development

Single-family residential

Two-family residential

Residential (multi-family)

Development cost charge

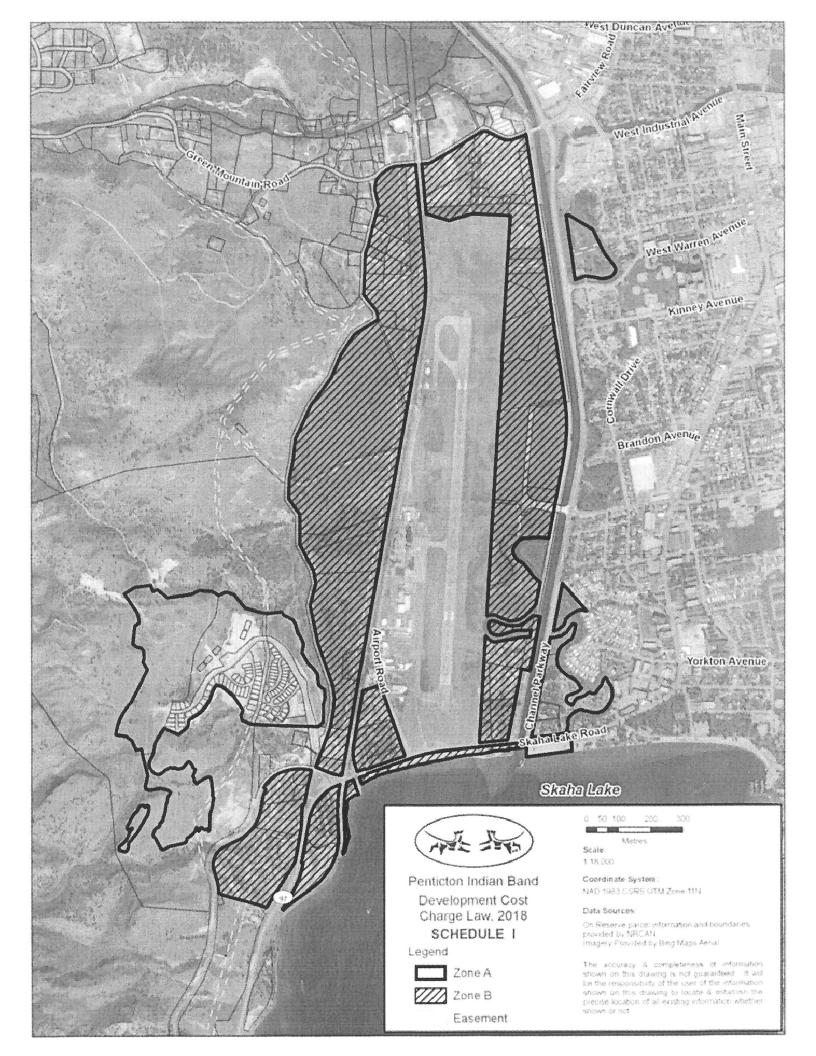
\$ 344 per dwelling unit

\$ 344 per dwelling unit

\$ 284 per dwelling unit

Commercial Development \$ 1.94 per metre² of gross floor area Industrial Development \$ 1.94 per metre² of gross site area

2. The assist factor for sewer facilities is zero percent (0%).



SCHEDULE II

COMPLAINT TO ADMINISTRATOR RESPECTING DEVELOPMENT COST CHARGES

TO: Administrator for the Penticton Indian Band RR# 2 Site 80 Comp 19 Penticton, British Columbia V2A 6J7 PURSUANT to the provisions of the Penticton Indian Band Development Cost Charges Law, 2018, I hereby make a complaint respecting the imposition of development cost charges on the development on the following property: [description of the development/property] This complaint is based on the following reasons: (1) (2) (3) (describe the reasons in support of the complaint in as much detail as possible) Applicant's mailing address to which a reply to the complaint is to be sent: Signature of Complainant (or Name of Complainant (please print)

Dated: _______, 20___.

representative)